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UNITED STATES DEPARTMENT OF AGRICULTURE
Food Distribution Administration
Civilian Programs Branch

DOMESTIC DISTRIBUTION PROGRAMS
OF THE
AGRICULTURAL MARKETING ADMINISTRATION *
DECEMBER 1942

Economic Analysis Division F.D.A.-D.D.P.-11

January 25, 1943

TABLE 1. SUMMARY OF DECEMBER PARTICIPATION IN FDA DOMESTIC DISTRIBUTION PROGRAMS

Region	Food Stamp Program		Direct Distribution		School Lunch
	Participation	Blue Stamp Issuance	Program Participation	Program Participation	Program
Northeast	476,203	\$1,721,697.50	357,757		882,030
South	275,757	649,953.00	629,839		1,379,566
Great Lakes	272,687	931,449.75	266,889		668,436
Midwest	248,104	760,593.50	57,589		552,093
Southwest	326,049	802,125.00	135,617		583,102
Rocky Mt.	88,313	245,509.50	11,746		138,303
Pacific	137,898	495,532.00	6,948		318,082
Caribbean Area	-	-	537,978		142,621
Total	1,825,011	\$5,606,860.25	2,004,363		4,664,233

SUMMARY

In December, 3.8 million persons in family groups, including 542,000 persons in Puerto Rico, the Virgin Islands and Hawaii, participated in FDA family food programs; 4.7 million children participated in the School Lunch Program. Food distributed: 159.3 million pounds valued at 11.1 million dollars.

1. FOOD STAMP PROGRAM. Participation: 1.8 million persons. Issuance: orange stamps, 9.9 million dollars; blue stamps, 5.6 million dollars; per capita blue stamp issuance, \$3.07. Food purchased with blue stamps, 96.5 million pounds.
2. DIRECT DISTRIBUTION PROGRAM. Participation: 2 million persons in family groups; 391,000 persons in institutions and special groups. Food distributed: 29.3 million pounds valued at 2.4 million dollars.
3. SCHOOL LUNCH PROGRAM. Participation: 4.7 million children in 66,000 schools. Food distributed: 33.5 million pounds valued at 3.1 million dollars.
4. SCHOOL MILK PROGRAM. Estimated participation: 1.4 million children.

*Note: The Agricultural Marketing Administration became the Food Distribution Administration on January 5, 1943.

The Food Stamp Program

EXTENT. The Food Stamp Program was in operation in 1353 counties and 86 city areas in December. 80.9 million persons, 61.4 per cent of the total United States population, live in operating areas. The percentage of urban-rural population in the operating areas is 69 per cent urban, 31 per cent rural.

Of 2,828,779 persons eligible for the program in December, 1,825,011 persons or 65 per cent participated. This was a decline of 108,000 persons from the number participating in November.

STAMP ISSUANCE. Blue stamp issuance in December totaled \$5,606,860, a decline of \$242,000 from November. Percentage of total stamp issuance by regions: Northeast, 30.7 per cent; South, 11.6 per cent; Great Lakes, 16.6 per cent; Midwest, 13.6 per cent; Southwest, 14.3 per cent; Rocky Mountain, 4.4 per cent; and Pacific, 8.8 per cent.

With the termination of the Blue Stamp Program announced for March 1, 1943, some evidence of a gradual withdrawal from the program is already indicated, as 18 counties discontinued their participation during December. A more rapid decline may be expected in the two remaining months.

More than 50 per cent of total participants in the Blue Stamp program during December were under the Social Security categories. As shown in Table 4, (page 5) the three largest groups were Old Age Assistance, Aid to Dependent Children, and General Assistance. The percentage of the various groups to the total were: OAA 23.5 per cent; ADC 27.4 per cent; AB 1.2 per cent; WPA 7.5 per cent; GA 26.5 per cent; Other Federal .3 per cent; and Non-Assistance 13.6 per cent.

Average per capita blue stamp issuance was \$3.07 in December, an increase of 4 cents over November. Orange stamp issuance in December: 9.9 million dollars; \$5.45 per capita; a decline of .8 million dollars from November. "Free blue" issuance in December: \$2,328 to 1,902 participants; \$1.22 per capita; a decline of \$584 and 561 participants from the previous month.

BLUE STAMP PURCHASES. December purchases of food: 96.5 million pounds, valued at 5.6 million dollars. Fresh grapefruit was added to the blue stamp list in December; other items included eggs, white and graham flour, corn meal and hominy grits, dry beans, potatoes, sweet potatoes, fresh vegetables and apples. Percentage of expenditures for major food groups: eggs 20.8; cereals and flour 22 per cent; all vegetables 44.6 per cent; total fruits 12.6 per cent.

Both the volume of food purchased and expenditures of blue stamps declined approximately 4 per cent from the previous month.

BLUE STAMPS ISSUED TO EDUCATIONAL AND DEMONSTRATION PROJECTS. Issuance of free blue stamps to those projects was reported by 3 regions for December and totaled \$994. Issuance in the Southern Region amounted to \$480; in the Midwest \$169; and in the Southwest \$345.

TABLE 2. NUMBER OF PERSONS CERTIFIED AND PARTICIPATING IN THE FOOD STAMP PROGRAM AND VALUE OF BLUE STAMPS ISSUED, BY STATES, DECEMBER 1942

Region and State	Total Persons			Value of Blue Stamps Issued		
	Certified	Participating	Percent of certified Participating	This Month	Cumulative This Fiscal Year	Average Per Person
TOTAL	2,828,779	1,825,011	65	\$5,606,860.25	\$39,768,748.50	\$3.07
NORTHEAST						
Connecticut	842,213	476,203	57	1,721,697.50	12,186,948.50	3.62
	4,742	3,993	84	16,663.00	108,879.50	4.17
Delaware	2,295	1,230	54	3,711.50	26,829.50	3.02
Maine	27,389	18,296	67	47,383.00	384,506.00	2.59
Maryland	23,785	5,209	22	15,984.50	107,965.50	3.07
Massachusetts	80,838	50,281	62	197,252.50	1,344,218.50	3.92
New Hampshire	12,051	8,930	74	30,495.00	202,388.50	3.41
New Jersey	29,423	18,831	64	75,583.50	527,567.00	4.01
New York	388,097	279,430	72	1,042,568.00	7,559,846.00	3.73
Pennsylvania	247,503	81,181	33	257,410.50	1,688,523.50	3.17
Rhode Island	23,408	7,116	30	29,652.50	205,600.50	4.17
Vermont	2,682	1,706	64	4,993.50	32,624.00	2.93
SOUTHERN	344,016	275,757	80	649,953.00	4,385,444.00	2.36
Alabama	18,509	14,943	81	32,307.00	253,416.00	2.16
Florida	63,995	44,859	70	126,914.50	869,243.00	2.83
Georgia	37,332	29,451	79	72,531.50	483,057.50	2.46
Kentucky	31,191	22,082	71	56,896.00	413,530.00	2.58
Mississippi	71,774	63,424	88	123,442.50	816,126.50	1.95
North Carolina	46,958	39,262	84	88,177.00	562,796.50	2.25
South Carolina	15,453	11,422	74	24,216.00	166,723.50	2.12
Tennessee	47,952	41,523	87	103,824.50	681,571.00	2.50
Virginia	10,852	8,791	81	21,644.00	138,980.00	2.46
GREAT LAKES	414,911	272,687	66	931,442.75	6,356,417.00	3.42
Illinois	105,779	83,310	79	324,908.75	2,200,437.50	3.90
Indiana	18,031	9,591	53	28,464.00	203,223.00	2.97
Michigan	126,465	74,277	59	242,270.00	1,659,377.50	3.26
Ohio	110,441	75,940	69	238,652.50	1,640,483.00	3.14
Wisconsin	54,195	29,569	55	97,154.50	652,896.00	3.29
MIDWEST	386,557	248,104	64	760,593.50	5,385,660.00	3.07
Iowa	46,335	34,566	75	104,456.50	786,825.50	3.02
Kansas	75,197	43,840	58	131,844.00	872,501.00	3.01
Minnesota	125,057	79,661	64	251,351.50	1,777,605.50	3.16
Missouri	62,679	34,223	55	110,270.50	770,053.50	3.22
Nebraska	28,122	24,213	86	75,658.50	563,518.50	3.12
North Dakota	21,874	15,771	72	42,445.50	300,779.00	2.69
South Dakota	27,293	15,830	58	44,557.00	314,377.00	2.81
SOUTHWEST	419,189	326,049	78	802,125.00	6,268,223.00	2.46
Arkansas	62,197	49,015	79	128,009.50	899,337.00	2.61
Louisiana	82,076	75,594	92	163,557.50	985,196.50	2.16
Oklahoma	118,849	101,446	85	248,482.50	1,536,861.00	2.45
Texas	156,067	99,994	64	262,075.50	2,846,828.50	2.62
ROCKY MOUNTAIN	183,056	88,313	48	245,509.50	1,718,839.50	2.81
Colorado	48,492	23,492	48	68,972.00	498,267.00	2.94
Idaho	34,830	12,407	36	33,400.50	231,912.00	2.69
Montana	31,944	16,823	53	47,056.50	314,137.00	2.80
New Mexico	33,756	19,596	58	46,798.00	311,973.00	2.39
Utah	25,929	11,635	41	37,030.00	284,869.50	3.48
Wyoming	8,105	4,360	54	12,252.50	77,681.00	2.81
PACIFIC	238,837	137,898	58	495,532.00	3,433,728.50	3.59
Arizona	25,343	15,254	60	44,569.50	308,925.50	2.92
California	120,823	65,210	54	236,773.50	1,636,236.00	3.63
Nevada	3,523	1,093	31	3,595.00	24,171.50	3.29
Oregon	36,997	17,761	48	58,805.00	400,442.00	3.31
Washington	52,151	38,580	74	151,789.00	1,063,953.50	3.93

¹ The cumulative U. S. total includes \$33,488 representing issuance of blue stamps in the Virgin Islands. The program was closed in this area on October 31.

TABLE 3. ESTIMATED VALUE, DISTRIBUTION OF EXPENDITURES, AND QUANTITY OF COMMODITIES PURCHASED WITH BLUE STAMPS IN THE CONTINENTAL UNITED STATES DECEMBER 1942

Commodity	Unit	Quantity ¹	Value	Percent of Total Value
		Thousands	Thousand dollars	
Eggs ³	doz. ^{1/2}	2,549	1,167	20.81
White Flour	1b.	20,075	931	16.60
Graham Flour	1b.	266	14	.25
Corn Meal	1b.	6,401	241	4.30
Grits, Hominy	1b.	950	47	.84
Total Cereals	1b.	27,692	1,233	21.99
Dry Beans	1b.	3,873	374	6.67
Cabbage	1b.	5,231	182	3.25
Carrots	1b.	2,305	147	2.62
Lettuce	1b.	1,467	153	2.73
Potatoes	1b.	17,872	607	10.82
Potatoes, Sweet	1b.	6,843	270	4.82
Tomatoes	1b.	1,289	139	2.48
Other Vegetables	1b.	10,921	631	11.25
Total Vegetables	1b.	49,801	2,503	44.64
Apples	1b.	10,815	515	9.19
Grapefruit	each ^{1/2}	3,868	189	3.37
Total Fruits	1b.	15,186	704	12.56
TOTAL	1b.	96,503	5,607	100.00

¹ Retail quantities adjusted to include estimated wastage occurring in process of distribution.

^{1/2} Converted to pounds in total.

Note: Data presented in this report are subject to revision. No adjustments have been made for possible loss or misuse of blue stamps. If data for individual regions are required, they may be obtained from the Economic Analysis Division.

The Direct Distribution Program

EXTENT. Participation: 2 million persons in family groups, including 542,000 persons in Puerto Rico, the Virgin Islands, and Hawaii. Of 1.5 million participants in the continental United States, 43.1 per cent were in the Southern Region; 24.5 per cent in the Northeast; 18.2 per cent in the Great Lakes Region; 9.3 per cent in the Southwest; 3.9 per cent in the Midwest; .8 per cent in the Rocky Mountain Region, and .2 per cent in the Pacific Region.

Participation in family groups in December of last year totaled 4.5 million persons, from which the current month shows a decline of 56 per cent.

TABLE 4. TOTAL PERSONS PARTICIPATING IN THE BLUE STAMP PROGRAM
BY CATEGORIES AND REGIONS, DECEMBER 1942
(In Thousands)

Region	Total	Old Age Assistance	Aid to Dependent Children	Aid to Blind	W.P.A.	General Assistance	Other Federal	Non-Assistance
Total /	1,765/1	415	484	21	132	468	5	240
Northeast	417/1	27	116	2	50	191	-	31
Southern	276	65	59	4	25	19	1	103
Great Lakes	273	49	64	2	16	136	1/2	6
Midwest	248	77	64	3	20	68	2	14
Southwest	326	113	107	7	8	13	1	77
Rocky Mt.	87	26	33	1	10	9	1/2	8
Pacific	138	58	41	2	3	32	1	1

1 Excludes 60,000 persons which are not reported by category.
2 Less than 500 persons.

TABLE 5. TOTAL PERSONS PARTICIPATING IN THE DIRECT DISTRIBUTION PROGRAM
BY CATEGORIES AND REGIONS, DECEMBER 1942
(In Thousands)

Region	Total	Old Age Assistance	Aid to Dependent Children	Aid to Blind	W.P.A.	General Assistance	Other Federal	Non-Assistance
Total /	1,465	417	298	17	96	261	10	366
Northeast	357	76	92	3	25	112	2	47
Southern	630	180	85	9	47	55	3	251
Great Lakes	267	96	63	3	18	65	3	19
Midwest	57	23	17	1/2	1	13	1	2
Southwest	135	40	36	2	5	5	1	46
Rocky Mt.	12	1	3	1/2	1/2	7	1/2	1
Pacific	7	1	2	1/2	-	4	1/2	1/2

1 Does not include Puerto Rico & Virgin Islands.
2 Less than 500 persons.

Approximately 50 per cent of the participants in the Direct Distribution Program during December were in the Social Security categories. As shown in Table 5 (page 5), the three major groups were: Old Age Assistance, Aid to Dependent Children, and Non-Assistance. Percentages of the various groups to the total were: OAA, 23.5 per cent; ADC, 20.2 per cent; AB, 1.2 per cent; WPA, 6.6 per cent; General Assistance, 17.8 per cent; Other Federal, .7 per cent; and Non-Assistance, 25.0 per cent.

FOODS DISTRIBUTED. Quantity: 26.7 million pounds to family groups, 2.6 million pounds to special groups. Estimated retail value for these groups, 2.4 million dollars. Foods distributed to approximately 50 per cent of participants during November (latest month for which detailed data are available) include evaporated milk, oat or wheat cereal, corn grits or meal, white flour, apples, and dry beans.

Approximate cost to the FDA of foods distributed under the Direct Distribution Program in December: 1.2 million dollars.

The School Lunch Program

EXTENT. Participation: 4.7 million children in 66,000 schools; approximately 16 per cent of the total school enrollment in the United States.

In December of last year, 5.5 million children in 82,000 schools participated. This year's totals represent declines of 16 per cent in the number of children participating and of 19 per cent in the number of schools.

FOODS DISTRIBUTED. Quantity: 33.5 million pounds with an estimated retail value of 3.1 million dollars. Foods distributed to 50 per cent or more of the participating children in November were: cheese, evaporated milk, white flour, apples, dry beans, and canned pork and beans. Approximately one-third of the children participating also received dried skim milk, and corn meal or grits.

Approximate cost to the FDA of foods distributed through the School Lunch Program in December: 1.8 million dollars.

The School Milk Program

Because of difficulties encountered in obtaining reports on the School Milk Program, some delay has occurred in reporting these participation data. It is estimated that 1.4 million children received milk in December at an approximate cost to the FDA of \$400,000. Data for the earlier months of this fiscal year are as follows:

1942	Total Children Receiving Milk	FDA Payments
July	70,823	\$14,242
August	91,367	32,342
September	395,105	94,065
October	902,127	275,822
November	1,120,812	322,448

TABLE 6. PERSONS PARTICIPATING IN A.M.A. DOMESTIC FOOD DISTRIBUTION PROGRAMS
BY STATE, DECEMBER 1942

Region and State	Persons in All Families Receiving A.M.A. Foods					Persons in Families Receiving A.M.A. Foods Only					Number of Children Served by School Lunch
	Total	Direct Distribution	Stamp Program Number	% of Total	Total	Direct Distribution	Stamp Program Number	% of Total			
<u>TOTAL</u>	3,829,374	2,004,363	1,825,011	47.7	1,142,020	902,940	239,080	20.7	4,664,233		
<u>NORTHEAST</u>	<u>833,960</u>	<u>357,757</u>	<u>476,203</u>	<u>57.1</u>	<u>77,853</u>	<u>47,076</u>	<u>30,777</u>	<u>39.7</u>	<u>882,030</u>		
Connecticut	12,994	9,001	3,993	30.7	2,118	1,594	524	24.8	48,418		
Delaware	2,061	831	1,230	59.7	-	-	-	-	4,344		
Dist. of Col.	11,711	11,711	-	-	2,034	2,034	-	-	7,094		
Maine	18,296	-	18,296	100.0	-	-	-	-	31,663		
Maryland	6,746	1,537	5,209	77.2	-	-	-	-	18,135		
Massachusetts	137,254	86,973	50,281	36.6	35,820	26,909	8,911	24.6	94,839		
New Hampshire	8,930	-	8,930	100.0	-	-	-	-	15,145		
New Jersey	64,026	45,195	18,831	29.9	1,439	1,439	-	-	97,333		
New York	327,208	47,778	279,430	85.4	21,342	-	21,342	-	314,414		
Pennsylvania	105,589	24,408	81,181	64.6	221	221	-	-	173,216		
Rhode Island	9,320	2,204	7,116	76.4	45	45	-	-	4,092		
Vermont	15,791	14,085	1,706	10.8	8,176	8,176	-	-	11,816		
West Virginia	114,034	114,034	-	-	6,658	6,658	-	-	61,521		
<u>SOUTHERN</u>	<u>905,596</u>	<u>629,839</u>	<u>275,757</u>	<u>30.4</u>	<u>253,945</u>	<u>251,279</u>	<u>102,666</u>	<u>1,379,566</u>			
Alabama	69,182	54,239	14,943	21.6	13,091	10,842	2,249	34,297			
Florida	131,035	86,176	44,859	34.2	75,917	53,226	22,691	95,161			
Georgia	135,008	105,557	29,451	21.8	55,964	46,529	9,435	385,687			
Kentucky	148,959	126,877	22,082	14.8	87,240	81,908	5,332	103,148			
Mississippi	84,170	20,746	63,424	75.4	46,595	9,449	37,146	167,941			
North Carolina	103,727	64,465	39,262	37.9	44,892	26,451	18,441	103,934			
South Carolina	70,932	59,510	11,422	16.1	1,942	1,050	892	269,932			
Tennessee	115,538	74,015	41,523	35.9	18,126	12,586	5,540	137,440			
Virginia	47,045	38,254	8,791	18.7	10,178	9,238	940	82,026			
<u>GREAT LAKES</u>	<u>539,576</u>	<u>266,889</u>	<u>272,687</u>	<u>50.5</u>	<u>24,398</u>	<u>18,898</u>	<u>5,500</u>	<u>668,436</u>			
Illinois	181,177	97,867	83,310	46.0	2,883	2,609	274	161,892			
Indiana	56,868	47,277	9,591	16.9	182	182	-	60,225			
Michigan	105,088	30,811	74,277	70.7	1,611	1,432	179	201,103			
Ohio	137,142	61,202	75,940	55.4	10,603	9,098	1,505	144,942			
Wisconsin	59,301	29,732/1	29,569	49.9	9,119	5,577/1	3,542	100,274/1			
<u>MIDWEST</u>	<u>305,693</u>	<u>57,589</u>	<u>248,104</u>	<u>81.2</u>	<u>15,706</u>	<u>2,044</u>	<u>13,662</u>	<u>552,093</u>			
Iowa	43,915	9,349	34,566	78.7	3,186	2,015	1,171	43,712			
Kansas	46,811	2,971	43,840	81.2	2,311	4	2,307	61,611			
Minnesota	79,661	-	79,661	100.0	9,639	-	9,639	177,442			
Missouri	78,408	44,185	34,223	43.6	318	-	318	144,564			
Nebraska	24,238	25	24,213	99.9	25	25	-	43,658			
North Dakota	15,771	-	15,771	100.0	124	-	-	44,601			
South Dakota	16,889	1,059	15,830	93.7	103	-	103	36,505			
<u>SOUTHWEST</u>	<u>461,666</u>	<u>135,617</u>	<u>326,049</u>	<u>70.6</u>	<u>123,046</u>	<u>46,113</u>	<u>76,933</u>	<u>583,102</u>			
Arkansas	87,478	38,463	49,015	56.0	26,660	10,023	16,637	86,204			
Louisiana	102,155	26,561	75,594	74.0	2,714	667	2,047	130,790			
Oklahoma	101,446	-	101,446	100.0	5,290	-	5,290	132,835			
Texas	170,587	70,593	99,994	58.6	88,382	35,423	52,959	233,273			
<u>ROCKY MOUNTAIN</u>	<u>100,059</u>	<u>11,746</u>	<u>88,313</u>	<u>88.3</u>	<u>9,593</u>	<u>1,292</u>	<u>8,301</u>	<u>138,303</u>			
Colorado	32,562	9,070	23,492	72.1	3,370	1,292	2,078	27,251			
Idaho	12,946	539	12,407	95.8	1,368	-	1,368	26,159			
Montana	18,536	1,713	16,823	90.8	2,836	-	2,836	18,672			
New Mexico	20,020	424	19,596	97.9	1,397	-	1,397	30,013			
Utah	11,635	-	11,635	100.0	-	-	-	27,641			
Wyoming	4,360	-	4,360	100.0	622	-	622	8,567			
<u>PACIFIC</u>	<u>144,846</u>	<u>6,948</u>	<u>137,898</u>	<u>95.2</u>	<u>1,562</u>	<u>321</u>	<u>1,241</u>	<u>318,082</u>			
Arizona	16,844	1,590	15,254	90.6	-	-	-	26,446			
California	65,786	576	65,210	99.1	772	-	772	180,216			
Nevada	1,655	562	1,093	66.0	237	-	237	4,023			
Oregon	17,761	-	17,761	100.0	232	-	232	24,111			
Washington	38,580	-	38,580	100.0	-	-	-	75,538			
Hawaii	4,220	4,220	-	-	321	321	-	7,748			
<u>CARIBBEAN AREA</u>	<u>537,978</u>	<u>537,978</u>	<u>-</u>	<u>-</u>	<u>535,917</u>	<u>535,917</u>	<u>-</u>	<u>142,711</u>			
Puerto Rico	535,917	535,917	-	-	535,917	535,917	-	140,219			
Virgin Islands	2,061/1	2,061/1	-	-	-	-	-	2,492/1			

/1 November figures. December figures not available.

